

**Global Meeting Monitoring and Evaluation of HIV Prevention, AIDS Care and STD
Control Programs: Guide and Indicators@
CTO Letter # 301**

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| Period Covered: | City and Country Visited: |
| April 10 - 15, 2000 | Berlin, Germany, via Geneva, Switzerland |
| Prepared by: | Submitted to: |
| Sambe Duale | Subhi Mehdi |
| Date Prepared: | Date Submitted: |
| May 2000 | May 2000 |

Summary Report

Dr. Sambe Duale was among 50 participants who attended the Global Meeting, Monitoring and Evaluation of HIV Prevention, AIDS Care and STD Control Programs: Guide and Indicators@, April 12-14, 2000 in Berlin-Kopenick, Germany. The meeting was hosted by the Robert Koch Institute and co-sponsored by UNAIDS, WHO, and the USAID-funded MEASURE-Evaluation Project. Participants at the meeting were representatives of national AIDS programs from Africa, Asia, Europe, Latin America, and North America, UN agencies, bilateral and multilateral agencies, academic and non-governmental development institutions. The meeting offered an opportunity for Dr. Duale to contribute to the discussion on needs for African capacity building to support implementation of better surveillance, monitoring and evaluation of national HIV/AIDS programs in Africa.

The objectives of the Berlin meeting were: to review the Global Prevention and Care Indicators Guide and Methods Packages which were developed as a result of an international meeting in Talloires, France in 1999; to discuss results from field tests of various indicators and instruments during the past year; and to discuss and develop plans for implementation of better surveillance, monitoring and evaluation of national AIDS programs, with special reference the International Partnership against AIDS in Africa (IPAA) and the Leadership Investment for Fighting an Epidemic (LIFE) Initiative.

The first two days of the meeting were devoted to plenary and group discussions on various elements of the Guide and the specific indicators. The elements of the Guide include: monitoring and evaluation of HIV/AIDS policy and financing; general population sexual behavior survey; behavioral surveillance survey; care and support; voluntary counseling and testing; mother to child transmission; stigma and discrimination, injecting drug use, condom accessibility and quality, STI care and support; and impact indicators.

The third day focused on discussing and developing recommendations and plans for the implementation of better monitoring and evaluation of national AIDS programs, with special reference to how the IPAA and LIFE initiatives will support monitoring and evaluation. The discussions underscored the need for a sub-regional strategy to facilitate the building of capacity to support countries in West Africa to improve the M&E of HIV/AIDS program. It was recommended that the strategy should be built around the effort that CERPOD, with SARA assistance, has initiated. An upcoming MEASURE-Evaluation and UNAIDS sponsored workshop for Burkina Faso in June 2000 will provide an opportunity for getting CERPOD and other partners to move further on the strategy. The co-sponsors have identified the translation of the Guide in French as one of the priority next steps. With assistance from MEASURE-Evaluation and other co-sponsors, CESAG in Dakar (French-speaking) and Institute of Public Health of Makerere University in Kampala (English-speaking) will be offering three-week courses on M&E, including M&E of HIV/AIDS.

MEASURE-Evaluation will work to incorporate the technical recommendations of the workshop into a final version of the Guide and Indicators. They will also take the lead in finalizing the tools and putting it all on a CD-ROM. The Guide and all the tools will also be available on the web site. The Guide and CD-ROM will be disseminated to all national AIDS program managers and M&E officers in the world; bilateral and multilateral agencies investing in HIV/AIDS prevention, care, and support; all leading NGOs in less developed countries; libraries; and booth dissemination at the Durban conference with demonstration of the web site.

The Guide itself can be used as advocacy tool and will contribute to better M&E practices. One of the approaches will be to enhance the use of the Guide in ongoing training programs and international meetings and to consider the need for organizing special M&E workshop to promote better M&E practices using the Guide. IPAA and the LIFE initiatives should play an important role in the promotion of better M&E practices in Africa and India. Assistance will be provided to national programs to include M&E needs into the national strategic plan development.

Meetings at WHO/HQ and UNAIDS in Geneva

Dr. Duale's meeting with Dr. Winnie Mpanju-Shumbusho, Director of the WHO Office of HIV/AIDS and Sexually Transmitted Infections Initiative, centered on how to support follow-up to the Directors= Joint Consultative Committee (DJCC) meeting of Commonwealth Regional Health Community Secretariat (CRHCS) in ESA held March 26-30, 2000 in Arusha, Tanzania. SARA and WHO will continue to advise and support colleagues at CRHCS in identifying a niche for CRHCS, setting and implementing their HIV/AIDS agenda, and presenting their needs for support to various partners. At Dr. Mpanju's request, Dr. Duale gave her a brief history and an overview of the LIFE Initiative.

In the meeting with Dr. Jean-Louis Lamboray, Senior Advisor to the UNAIDS Director of Policy, Strategy and Research, discussion focused on UNAIDS support for local responses to HIV/AIDS, especially at district levels. Dr. Lamboray has expressed a desire to have a USAID/AFR and/or a SARA representative at the upcoming Technical Resource Network Meeting on Measuring Progress of Local Responses to HIV/AIDS, June 5-7, 2000 in Mwanza, Tanzania. Views on the HIV/AIDS situation in D.R. Congo and the Great Lakes region based on findings of recently completed UNAIDS mission in the region were also discussed.

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Trip Report
CTO # 301

PERIOD COVERED:

April 10- 15, 2000

CITY AND COUNTRY VISITED:

Berlin, Germany, via Geneva

STRATEGIC AND SPECIAL OBJECTIVE:

SO9 - HIV/AIDS, Cross Cutting Issues

RESULTS PACKAGES:

SO9 - HIV/AIDS

Cross Cutting Issues: Monitoring and Evaluation, Advocacy for African Capacity Building

PURPOSE OF THE ACTIVITY:

At the invitation of the meeting organizers, SARA supported Dr. Duale's participation at the Global Meeting entitled "Monitoring and Evaluation of HIV Prevention, AIDS Care and STD Control Programs: Guide and Indicators, April 12-14, 2000, Berlin, Germany. The meeting offered an opportunity for Dr. Duale to contribute to the discussion on needs for African capacity building to support implementation of better surveillance, monitoring and evaluation of national HIV/AIDS programs in Africa

SUMMARY REPORT:

Dr. Duale was among the 50 participants who attended the Global Meeting entitled "Monitoring and Evaluation of HIV Prevention, AIDS Care and STD Control Programs: Guide and Indicators", April 12-14, 2000 in Berlin-Kopenick, Germany. The meeting was hosted by the Robert Koch Institute and co-sponsored by the UN Program on AIDS (UNAIDS), the World Health Organization (WHO), and the USAID-funded MEASURE-Evaluation Project. Participants at the meeting were representatives of national AIDS programs from Africa, Asia, Europe, Latin America, and North America, UN agencies, bilateral and multilateral agencies, academic and non-governmental development institutions.

The groundwork for this effort, in which AFR/SD has invested close to \$ 1,2 million, started in August 1998 when representatives from 12 developing countries met with the three co-sponsors in Chapel Hill, North Carolina to discuss and prepare case studies on HIV/AIDS monitoring and evaluation practices in their respective countries. These case studies were presented at an international meeting in Nairobi, Kenya in November 1998, where a large group of technical experts, donors, and representatives of national, regional, and international organization participated in working groups to discuss indicators and other priority issues in monitoring and evaluation of national programs. In May 1999, a workshop

was held in Talloires, France to further develop the guide and indicators and to discuss the first draft of the guide and methods packages.

The objectives of the Berlin meeting were:

1. To review the Global Prevention and Care Indicators Guide and Methods Packages which were developed as a result of an international meeting in Talloires, France in 1999;
2. To discuss results from field tests of various indicators and instruments during the past year; and
3. To discuss and develop plans for implementation of better surveillance, monitoring and evaluation of national AIDS programs, with special reference the International Partnership against AIDS in Africa (IPAA) and the LIFE Initiative.

The first two days of the meeting were devoted to plenary and group discussions on various elements of the guide and the specific indicators. The elements of the guide include: a) monitoring and evaluation of HIV/AIDS policy and financing; b) general population sexual behavior survey; c) behavioral surveillance survey; d) care and support; e) voluntary counseling and testing; f) mother to child transmission; g) stigma and discrimination, h) injecting drug use, i) condom accessibility and quality, j) STI care and support, and k) impact indicators (prevalence, incidence, mortality, etc...). Dr. Duale played an active role in the group discussions on the monitoring and evaluation of HIV/AIDS policy and financing, and the measurement of program impact.

The third day focused on discussing and developing recommendations and plans for the implementation of better monitoring and evaluation of national AIDS programs, with special reference to how the IPAA and LIFE initiatives will support monitoring and evaluation. Dr Duale was asked to facilitate the discussions on improving HIV/AIDS M&E in Francophone African Countries. The discussions underscored the need for a sub-regional strategy to facilitate the building of capacity to support Countries in West Africa to improve the M&E of HIV/AIDS program. It was recommended that the strategy should be built around the effort that CERPOD, with SARA assistance, has initiated. An upcoming Measure-Evaluation and UNAIDS sponsored workshop for Burkina Faso in June 2000 will provide an opportunity for getting CERPOD and other partners to move further on the strategy. The co-sponsors have identified the translation of the Guide in French as one the priority next steps. With assistance from Measure-Evaluation and other co-sponsors, CESAG in Dakar (French-speaking) and Institute of Public Health of Makerere University in Kampala (English-speaking) will be offering three-week courses on M&E, including M&E of HIV/AIDS.

RECOMMENDATIONS AND NEXT STEPS:

Production & Dissemination of Guide and Indicators:

- Ms. Elizabeth Pisani of Measure-Evaluation will work on incorporating the technical recommendations of the workshop in a final version of the guide and indicators. MEASURE-Evaluation will print 5,000 copies initially before the AIDS Conference in Berlin.
- MEASURE-Evaluation will also take the lead in finalizing the tools and putting all by mid May on a CD-ROM. The CD-ROM will include the guide and will be easy to link the indicators and the tools. All printed copies of the guide will have a CD-ROM. The CD-ROM will be a mirror of the website where the guide and all the tools will also be available.

- The Guide and CD ROM will be disseminated to all national AIDS program managers and M&E officers in the world; bilateral and multilateral agencies investing in HIV/AIDS prevention, care, and support; all leading NGOs in less developed countries; libraries; booth dissemination at Durban conference with demonstration of website
- UNAIDS and MEASURE-Evaluation will take the lead to translate and produce the guide in other UN working languages. Priority will be given to translation in French and Spanish.

Capacity Building & Training:

- The guide itself will contribute to better M&E practices and can be used as advocacy tool for better M&E. Increased M&E capacity building is needed in many countries. One of the approaches will be to enhance the use of the guide in ongoing training programs (e.g. short courses on M&E) and international meetings (e.g. WHO/AFRO surveillance meetings) and to consider the need for organizing special M&E workshop to promote better M&E practices using the guide.
- Maximize the involvement of regional and academic institutions in the process of capacity building. For example, the short courses on M&E will incorporate M&E of AIDS programs and this will be done by institutions of regional importance (e.g. IPH Makerere in Uganda, CESAG in Senegal, University of Costa Rica, Mahidol University in Thailand), with input from other regional institutions (e.g. CERPOD). UNAIDS also has collaborating centers for this purpose (e.g. Regional AIDS Training Network in Nairobi).

Country Support

- Assist national programs to include M&E needs into the national strategic plan development. In some countries efforts to improve M&E have already started, but now an M&E catch-up may be necessary in a number of countries. The national strategic plan development process being facilitated by UNAIDS in selected countries should be use as an opportunity for a better planning of the M&E component.
- UNAIDS co-sponsors and other partners should provide support (technical or financial) to national M&E - in line with the national plan. The support may differ greatly from country to country, from strengthening HIV and STI surveillance to a secondary analysis of existing data on sexual behavior to strengthening the M&E unit within NACP.
- Assist national AIDS programs to identify and maximize the involvement of national institutions, especially academic and non-governmental organizations, in the design and implementation of HIV/AIDS M&E activities.
- Assist national AIDS programs to improve the sharing of M&E information with various stakeholders and partners in the fight against HIV/AIDS in the country,

International, Regional and Sub-regional Initiatives:

- The International Partnership against AIDS in Africa (IPAA) and the Leadership Investment for Fighting an Epidemic (LIFE) initiatives should play an important role in the promotion of better M&E practices in Africa and India.
- The initiatives needs for M&E should as much as possible be synchronized with the national M&E needs, as outlined in the national M&E plan. At the same time, the initiatives can be used to develop a national M&E plan /strategy if this does not exist.

- UNAIDS, MEASURE-Evaluation, WHO, and other partners should facilitate and support the development of sub-regional strategies to foster an M&E partnership among countries. West Africa (about 14 countries) and South Asia (e.g. Thailand, Cambodia, Vietnam, Laos and may be Myanmar) can be the first sub-regions to try this proposed approach.

Further Development of the Guide and Indicators:

- WHO should continue support for pilot tests on care/support indicators. The pilot tests will be conducted in Africa (Anglophone and Francophone countries), Asia and Latin America. A meeting to discuss the results of the pilot tests will be convened as soon as these results are ready.
- Convene a working group to discuss approaches and propose a framework for better M&E of the financing of HIV/AIDS Programs. UNDP and UNAIDS might take the lead on this.

CONCLUSION - SARA ROLE

SARA will continue to play a catalyst role to support the strengthening and involvement of its African partner institutions, especially CERPOD, CRHCS, and CESAG, in regional and national efforts to improve monitoring and evaluation of HIV/AIDS programs in Africa. SARA will continue its dialogue with MEASURE-Evaluation, UNAIDS, and other partners on ways to mobilize technical and financial resources for our African partner institutions. SARA will also continue to assist AFR/SD in the monitoring of its investment in the HIV/AIDS M&E effort and the sharing of information with field missions and other partners.

BRIEF MEETINGS AT WHO/HQ AND UNAIDS IN GENEVA:

On the way to Berlin, Dr. Duale made a stop in Geneva for brief meetings with colleagues at WHO/HQ and UNAIDS to discuss issues of common interest and to explore the possibility to conduct joint activities. There were two key meetings: first with Dr. Winnie Mpanju-Shumbusho, Director of the WHO Office of HIV/AIDS and Sexually Transmitted Infections Initiative, and second with Dr. Jean-Louis Lamboray, Senior Advisor to the UNAIDS Director of Policy, Strategy and Research.

The meeting with Dr. Mpanju centered mainly on how SARA, WHO, REDSO/ESA can coordinate their support to follow-up to Directors' Joint Consultative Committee meeting of Commonwealth Regional Health Community Secretariat in ESA held March 26-30, 2000 in Arusha, Tanzania. SARA and WHO will continue to advise and support colleagues at CRHCS in identifying a niche for CRHCS, setting and implementing their HIV/AIDS agenda, and presenting their needs for support to various partners. At Dr. Mpanju' request, Dr Duale give her a brief history and an overview of the LIFE Initiative.

In the meeting with Dr. Lamboray, we discuss UNAIDS support for local responses to HIV/AIDS, especially at district level. Dr. Lamboray has expressed desire to have a representative of USAID Bureau for Africa and/or a representative of SARA at an upcoming Technical Resource Network Meeting on Measuring Progress of Local Responses to HIV/AIDS to be held June 5-7, 2000 in Mwanza, Tanzania. We also exchanged views on the HIV/AIDS situation in D.R. Congo and the Great Lakes based on findings of recently completed UNAIDS mission in the region.

Annex 1: Meeting Agenda

12 April 2000 - Wednesday

MONITORING AND EVALUATION OF NATIONAL AIDS PROGRAMMES

Agenda day 1

09:00 General introduction: introductions, welcome, background
(host, UNAIDS, WHO, MEASURE Evaluation)

10:15 Coffee break

10:45 New instruments for M&E of HIV/STD/AIDS programmes: Progress in the various
fields since May 1999 - overview and updating each other (brief 10 minutes each)

- Policy: AIDS programme effort index: field test – UNAIDS
- General population sexual behaviour survey: field test results – MEASURE Evaluation
- Update on behavioural Sentinel Surveillance and related instruments – FHI
- DHS and data collection related to HIV/AIDS – Macro/DHS+
- Care and support - WHO, UNAIDS
- Voluntary counseling and testing (FHI, WHO, UNAIDS)
- Mother to child transmission (Horizons, UNAIDS)
- Stigma and discrimination (MEASURE, FHI, Horizons, AID)
- Injecting drug use (WHO, FHI, UNAIDS)
- Condom accessibility and quality (MEASURE, UNAIDS)
- Blood safety (CDC, MEASURE, WHO)
- STD care and prevention (MEASURE, FHI)
- Impact: HIV, STD, mortality (UNAIDS, WHO, MEASURE, CDC)

13:00 Lunch

14:00 Progress in instruments – review and discussion

14:30 Working groups - review of indicators and instruments by area

- Review indicators and instruments
- Recommend new / additional work that needs to be done
- Provide graph examples for guide if possible

Groups

- Policy
- Sexual behaviour, general population
- Blood safety
- Condom accessibility
- STD care and prevention
- Stigma and discrimination & sexual negotiation / attitudes
- VCT

16:30 **Plenary** reports from all groups

13 April 2000 - Thursday

MONITORING AND EVALUATION OF NATIONAL AIDS PROGRAMMES

Agenda day 2

09:00 Review of indicators and instruments –continued with new working groups

- Sexual behaviour among adolescents
- Knowledge about transmission of HIV
- Care and support
- Injecting drug use
- Impact : HIV and STD
- Impact: mortality and orphanhood
- MTCT

11:30 Plenary reports from all groups

13:00 Lunch

14:00 **Plenary** session

- Country and organizational perspectives
- Review of group work
- Dissemination of the guide and instruments
- Further work to be done

16:00 End

14 April 2000 - Friday

MONITORING AND EVALUATION OF NATIONAL AIDS PROGRAMMES

Agenda day 3

COUNTRY STRATEGIES

- 09:00 Background and strategy for M&E
 - Partnership against AIDS in Africa – UNAIDS
 - LIFE initiative – USAID / CDC
 - Example of a country M&E plan – MEASURE Evaluation
- 10:00 Coffee break
- 10:30 Group work on best strategy to strengthen M&E in countries
- 13:00 Lunch
- 14:00 Plenary discussion
- 16:00 Next steps and closure

Annex 2: LIST OF PARTICIPANTS

UNAIDS/WHO/MEASURE *Evaluation*
GLOBAL MEETING ON MONITORING AND EVALUATION
OF NATIONAL 11W/AIDS PREVENTION PROGRAMMES
Kopenick/Berlin, Germany
April 10-14, 2000

LIST OF PARTICIPANTS

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